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EASTERN

F.O.
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1948

PALESTINE

FILE No. 4

pp. 4248 - 4419

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1940

5 APR 1948

Registry Number } E4249/4/31

FROM

Chancery
No. WASHINGTON
413/51/48

Dated

Received } 26th March
in Registry } 5th April

Comments on United States Trusteeship Proposal.

Refers Washington letter 413/48/48 of 22nd March (E3955/4/31) reporting earlier comments on the Trusteeship proposal. New encloses copies of resolutions introduced into the house by various members and reports on discussion that took place in the House of representatives.

Last Paper.

4248

(Minutes.)

References.

(Print.)

(How disposed of.)

(Action completed.)

7/6/48

(Index.)

8/12/48

Next Paper.

4251

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Ref: 413/51/48

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5 APR 1948

BRITISH EMBASSY.

WASHINGTON 8. D. C.

26th March, 1948.

Dear Department,

Please refer to our letter 413/49/48 of the 22nd March reporting earlier comments on the United States proposal for a temporary trusteeship for Palestine.

2. There was a lively exchange of views on the subject in the House of Representatives on the 22nd March. The new United States proposal was attacked by Representatives Javits (R., New York), Isacson and Marcantonio (ALP., New York), Celler (D., New York) Helen Douglas (D., Los Angeles) and Holifield (D., California), and defended by Representatives Lawrence Smith (R., Wisconsin), Gossett (D., Texas), Folger (D., North Carolina) and Rankin (D., Mississippi).

3. Mr. Isacson castigated the sinister influence of the Arabian-American Oil Company and of Dillon Read and Company (to which Mr. Forrestal formerly belonged) and said that a Congressional investigation of these firms was needed. Mr. Marcantonio's target was the "Wall Street monopolies" crying out against communism, appeasing the Hitlerite Arabs and imposing their control on the world through ARP. Mr. Javits was as usual more sober. Like other speakers he was concerned with the effect of the new policy on the future of the United Nations, and he also introduced a bill to make lawful the shipment of arms to Palestine or to the Jewish State when formed, or to the Jewish Agency, or if still possible, to the United Nations Palestine Commission, for the purpose of

/implementing

Eastern Department,
Foreign Office,
LONDON, S.W. 1.

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implementing the partition recommendations.

4. On the other side speakers were concerned with the danger which would be caused to United States interests by the implementation of partition and Representative Gossett asserted that ninety percent of Congress and of the American people would approve of the abandonment of this proposal. Mr. Rankin was, as usual, unbridled in his abuse, his attacks being mainly directed against "this Tower of Babel, the so-called United Nations". He said that "that outfit" had no more right to partition Palestine and set up a racial state there than it had to set up a negro state in Harlem, Georgia or Mississippi. He can hardly be a welcome ally to those who disbelieve in partition for more serious reasons.

5. We enclose herein copies of resolutions introduced into the House of Representatives by Mr. Javits, Mrs. Douglas, Mr. Holifield, Mr. Klein, Mr. Isacson and Mr. Celler. With the exception of those referred to the Committee on Rules because they request Congressional investigations, these have all been remitted to the Committee on Foreign Affairs.

6. We are sending a copy of this letter to the United Kingdom Delegation, New York.

Yours ever,

CHANCERY.

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80TH CONGRESS
2D SESSION

H. J. RES. 357

IN THE HOUSE OF REPRESENTATIVES

MARCH 22, 1948

Mr. JAVITS introduced the following joint resolution; which was referred to the Committee on Foreign Affairs

JOINT RESOLUTION

To provide for the exportation of arms, munitions, and implements of war from the United States to Palestine.

- 1 *Resolved by the Senate and House of Representatives*
- 2 *of the United States of America in Congress assembled,*
- 3 That, notwithstanding the provisions of any other law,
- 4 licenses for the export of arms, ammunition, and implements
- 5 of war to Palestine shall be issued by the Secretary of State,
- 6 or other authorized Government agency, to the Jewish State
- 7 in Palestine, when formed, or to the Jewish agency for
- 8 Palestine for defense purposes, or if practicable, to the United
- 9 Nations Palestine Commission or to the Provisional Councils
- 10 of Government in Palestine, which may be selected in ac-
- 11 cordance with the resolution of the General Assembly of the

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1 United Nations of November 29, 1947, relating to the
2 future government of Palestine.

3 SEC. 2. Rules and regulations promulgated by the Pres-
4 ident or the Secretary of State under the Neutrality Act of
5 1939, of November 4, 1939 (54 Stat. 4), as heretofore
6 amended, shall apply to licenses granted hereunder: *Pro-*
7 *vided*, That no such rule or regulation shall be promulgated
8 or shall be applicable which contravenes section 1 hereof.
9 Arms, munitions, and implements of war referred to in this
10 Act are those enumerated in the President's Proclamation
11 Numbered 2549 of April 9, 1942 (56 Stat. 48).

12 SEC. 3. If, at the end of thirty days after the filing of
13 an application for a license hereunder, the same shall not
14 have been granted or denied by final action of the agency
15 authorized to issue such license, the applicant shall have all
16 the remedies provided for by section 10, of the Administra-
17 tive Procedures Act of June 11, 1946 (60 Stat. 243), as
18 if the agency had by final action denied such application.

19 SEC. 4. The authority granted by this joint resolution
20 shall expire one year from the date of its enactment unless
21 sooner terminated by concurrent resolution of the two Houses
22 of the Congress.

23 SEC. 5. If any of the provisions of this joint resolution,
24 or the application thereof to any person or circumstance, is

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80TH CONGRESS
2d Session

H. J. RES. 357

JOINT RESOLUTION

To provide for the exportation of arms, munitions, and implements of war from the United States to Palestine.

By Mr. JAVITS

MARCH 22, 1948

Referred to the Committee on Foreign Affairs

80TH CONGRESS
2D SESSION

H. J. RES. 359

IN THE HOUSE OF REPRESENTATIVES

MARCH 23, 1948

Mr. HOLIFIELD introduced the following joint resolution; which was referred to the Committee on Foreign Affairs

JOINT RESOLUTION

To provide for the exportation of arms, munitions, and implements of war from the United States to Palestine.

- 1 *Resolved by the Senate and House of Representatives*
- 2 *of the United States of America in Congress assembled,*
- 3 That, notwithstanding the provisions of any other law,
- 4 licenses for the export of arms, ammunition, and implements
- 5 of war to Palestine shall be issued by the Secretary of
- 6 State, or other authorized Government agency, to the
- 7 Jewish State in Palestine, when formed, or to the Jewish
- 8 Agency for Palestine, for defense purposes, or if practicable
- 9 to the United Nations Palestine Commission or to the pro-
- 10 visional councils of Government in Palestine, which may be
- 11 selected in accordance with the resolution of the General

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1 Assembly of the United Nations of November 29, 1947,
2 relating to the future government of Palestine.

3 SEC. 2. Rules and regulations promulgated by the
4 President or the Secretary of State under the Neutrality
5 Act of 1939 of November 4, 1939 (54 Stat. 4), as here-
6 tofore amended, shall apply to licenses granted hereunder:
7 *Provided*, That no such rule or regulation shall be promul-
8 gated or shall be applicable which contravenes section 1
9 hereof. Arms, munitions, and implements of war referred
10 to in this Act, are those enumerated in the President's
11 Proclamation Numbered 2549 of April 9, 1942 (56
12 Stat. 48).

13 SEC. 3. If, at the end of thirty days after the filing of
14 an application for a license hereunder, the same shall not
15 have been granted or denied by final action of the agency
16 authorized to issue such license, the applicant shall have all
17 the remedies provided for by section 10 of the Administrative
18 Procedures Act of June 11, 1946 (60 Stat. 243), as if the
19 agency had by final action denied such application.

20 SEC. 4. The authority granted by this joint resolution
21 shall expire one year from the date of its enactment unless
22 sooner terminated by concurrent resolution of the two Houses
23 of the Congress.

24 SEC. 5. If any of the provisions of this joint resolution,
25 or the application thereof to any person or circumstance, is

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- 1 held invalid, the remainder of the joint resolution, and the
- 2 application of such provision to other persons or circum-
- 3 stances, shall not be affected thereby.

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80TH CONGRESS
2^D Session
H. J. RES. 359

JOINT RESOLUTION

To provide for the exportation of arms, munitions, and implements of war from the United States to Palestine.

By Mr. HOLIFIELD

MARCH 23, 1948

Referred to the Committee on Foreign Affairs

80TH CONGRESS
2D SESSION

H. J. RES. 360

MARCH 23, 1948

JOINT RESOLUTION

1 *Resolved by the Senate and House of Representatives*
2 *of the United States of America in Congress assembled,*
3 That, notwithstanding the provisions of any other law,
4 licenses for the export of arms, ammunition, and implements
5 of war to Palestine shall be issued by the Secretary of State,
6 or other authorized Government agency, to the Jewish State
7 in Palestine, when formed, or to the Jewish Agency for
8 Palestine, for defense purposes, or if practicable to the United
9 Nations Palestine Commission or to the provisional councils
10 of government in Palestine, which may be selected in accord-
11 ance with the resolution of the General Assembly of the

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1 United Nations of November 29, 1947, relating to the future
2 government of Palestine.

3 SEC. 2. Rules and regulations promulgated by the Pres-
4 ident or the Secretary of State under the Neutrality Act of
5 1939 of November 4, 1939 (54 Stat. 4), as heretofore
6 amended, shall apply to licenses granted hereunder: *Pro-*
7 *vided*, That no such rule or regulation shall be promulgated
8 or shall be applicable which contravenes section 1 hereof.
9 Arms, munitions, and implements of war referred to in this
10 Act are those enumerated in the President's Proclamation
11 Numbered 2549 of April 9, 1942 (56 Stat. 48).

12 SEC. 3. If, at the end of thirty days after the filing of
13 an application for a license hereunder, the same shall not
14 have been granted or denied by final action of the agency
15 authorized to issue such license, the applicant shall have
16 all the remedies provided for by section 10 of the Adminis-
17 trative Procedures Act of June 11, 1946 (60 Stat. 243),
18 as if the agency had by final action denied such application.

19 SEC. 4. The authority granted by this joint resolution
20 shall expire one year from the date of its enactment unless
21 sooner terminated by concurrent resolution of the two
22 Houses of the Congress.

23 SEC. 5. If any of the provisions of this joint resolution,
24 or the application thereof to any person or circumstance, is

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- 1 held invalid, the remainder of the joint resolution, and the
- 2 application of such provision to other persons or circum-
- 3 stances, shall not be affected thereby.

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80TH CONGRESS
2d Session

H. J. RES. 360

JOINT RESOLUTION

To provide for the exportation of arms, munitions, and implements of war from the United States to Palestine.

By Mrs. Douglas

MARCH 23, 1948

Referred to the Committee on Foreign Affairs

higher authority and the American public, and are shielded from scrutiny by allegations of national security; and

Whereas specifically, the conduct of the Office of Near Eastern and African Affairs of the Department of State in relation to the stated policies of this government on Palestine has, on the public record, constituted a subversion of those policies and a repudiation of the action of the United Nations: Therefore be it

Resolved, That the Committee on Foreign Affairs is authorized and directed, by full committee or by subcommittee, to conduct a full investigation of the formulation and conduct of foreign policy of the United States, with special reference to the following issues, but not to the exclusion of any other matters deemed relevant and pertinent to the scope of the inquiry by the committee:

1 (a) Whether the National Defense Council is conduct-
2 ing its affairs in conformity with the intent of Congress and
3 the meaning of the law;

4 (b) Whether the administrative structure of the De-
5 partment of State is efficient and promotes responsibility of
6 the divisions to the highest authorities and the public welfare;

7 (c) Whether or not the Office of Near Eastern and
8 African Affairs of the Department of State has thwarted and
9 subverted the American policy on Palestine, has exceeded its
10 authority, and has brought the United States into disrepute.

11 SEC. 2. For such purposes the committee or subcom-
12 mittee shall have power to send for persons and papers and

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1 administer oaths, and shall have the right to report at any
2 time.

3 SEC. 3. The committee is authorized to make interim
4 reports from time to time, in the discretion of the chairman
5 and the members of the committee; but shall make its final
6 report and legislative recommendations not later than Janu-
7 ary 4, 1949.

8 SEC. 4. There is authorized to be appropriated from the
9 contingent funds of the House such funds as are necessary
10 to conduct the investigation.

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80TH CONGRESS
2D SESSION
H. RES. 507

RESOLUTION

To authorize the Committee on Foreign Affairs
to investigate the National Security Council
and the Department of State.

By Mr. KLEIN

MARCH 23, 1948
Referred to the Committee on Rules

80TH CONGRESS
2D SESSION

H. RES. 509

IN THE HOUSE OF REPRESENTATIVES

MARCH 23, 1948

Mr. ISACSON submitted the following resolution; which was referred to the Committee on Rules

RESOLUTION

Whereas the Arabian-American Oil Company (Aramco), a combine owned solely by American oil enterprises—namely, the Texas Company, Standard Oil of California, Standard Oil of New Jersey, and Socony-Vacuum of New York—controls oil concessions in Saudi Arabia for which Aramco is seeking pipe-line rights across Arabian countries to the Mediterranean; and

Whereas these pipe-line rights have been withheld by certain Arab nations as a result of Pan-Arab agitation by the war criminal, Haj Amin el Husseini, exiled Grand Mufti of Jerusalem, until such time as the United Nations partition decision setting up a Jewish State in Palestine should be reversed or abandoned; and

Whereas important policy makers entrusted with decisions of
our Nation in foreign affairs have or have had business

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connections with the banking firm handling the affairs of the owner-companies of Aramco; and

Whereas the announced reversal of the position originally taken in behalf of our Nation by these policy-makers and our representatives in the United Nations is now directly parallel to the interests of Aramco, namely, to halt the partition decision of the United Nations in order to obtain pipe-line concessions in Arab countries in order to realize profit from oil concessions in Saudi Arabia; and

Whereas this reversal, paralleling the interests of the Aramco oil combine, threatens the Jewish people of Palestine with annihilation despite pledges of our country and the United Nations that their nation shall be established and made secure against aggression; and

Whereas the honor and integrity of the United States and of the United Nations are in grave danger of irreparable international disrepute as a consequence of this reversal of position and the jeopardy in which it places the Jewish settlers of Palestine; and

Whereas the Congress cannot permit the desire for profit by oil enterprisers or any other profit-seekers to besmirch the honor of our Nation or destroy the hope of the world for peace through the United Nations, if these be the circumstances: Now, therefore, be it

- 1 *Resolved*, That the Committee on Foreign Affairs is
- 2 authorized and directed, by full committee or by subcom-
- 3 mittee, to conduct a full investigation of the formulation and
- 4 conduct of foreign policy of the United States, with special

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3

- 1 reference to the foregoing issues but not to the exclusion of
- 2 any other matters deemed relevant and pertinent to the
- 3 scope of the inquiry by the committee.

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50TH CONGRESS
2D SESSION
H. RES. 509

RESOLUTION

For the investigation of Arabian-American Oil
Company influence on the reversal of the
United States position on the United Nations
plan for the partition of Palestine.

By Mr. JACKSON

MARCH 23, 1948
Referred to the Committee on Rules

80TH CONGRESS
2D SESSION

H. R. 5953

MARCH 23, 1948

A BILL

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*
3 That, notwithstanding the provisions of the Neutrality Act
4 of 1939, of section 6 of the Act of July 2, 1940, as amended
5 (Export Control Act), or of any other law—

9 (2) the exportation of arms, ammunition, or im-
10 plements of war shall not be prohibited or curtailed.

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80TH CONGRESS
2D Session
H. R. 5953

A BILL

To permit the exportation of arms, ammunition,
and implements of war.

By Mr. Celler

MARCH 28, 1948
Referred to the Committee on Foreign Affairs

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E 4263
5 APR 1948

1948

Registry Number | E4263/4/31

TELEGRAM FROM
United Kingdom
No. Delegation
NEW YORK

Dated 126 Saving
Received 30th March
in Registry 5th April

"An Arab charter for Palestine" by the Mufti.

Refers New York telegram No, 1014 dated 30th March (E4065/4/31) para 7. Now transmits text of statement headed "An Arab charter for Palestine" by the Mufti of Palestine.

Last Paper.

425-1

References.

(Print.)

(How disposed of.)

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April 6

(Action completed.)

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5 APR 1948

En Clair [by confidential bag]

WORLD ORGANIZATION
DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 126 SAVING

30th March, 1948.

R. 4th April, 1948.

Repeated to Washington No. 1111 Saving

Addressed to Foreign Office telegram No. 126 Saving
of 30th March repeated for information to Washington
No. 1111 Saving.

My telegram No. 1014 paragraph 7.

Palestine.

Following is text of statement.

[Begins].

THE ARAB CHARTER FOR PALESTINE

By

Mohammed Amin El-Husseini
Grand Mufti of Palestine
and Chairman of

The Arab Higher Committee for Palestine.

'At this momentous phase in our vital struggle for independence and liberty I wish to declare and reaffirm the sacred principles to which we adhere, and which guide us in our righteous struggle. We are certain that public opinion throughout the civilised and democratic world will look with sympathy upon our aims and cause when the true facts are revealed and the confusion, created by the perfidious campaign of Zionist propaganda to discredit our noble national movement, is exposed.

By the Covenant of the League of Nations our "existence as an independent nation has been recognised subject to the rendering of administrative advice and assistance". Yet for the last thirty years we have been deprived of our independence and sovereignty. Our aim during this whole period, and until today, is to obtain our independence and the freedom and liberty of our country, the establishment of a sovereign state with a constitution based on democratic principles which would include adequate safeguards for minorities, the safety of the Holy Places as well as all

/civil rights and freedoms.

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APR 1948

New York telegram No. 126 Saving to Foreign Office.

2.

civil rights and freedoms. Such a state will treat all citizens and peaceful residents of all creeds with justice as befits a truly democratic country.

In demanding and seeking the attainment of this and the Arabs of Palestine are simply demanding the recognition of their legitimate, natural and inalienable right to self-determination and self-government, which is the life-blood of liberty, the first step to progress, and a basic principle of the United Nations Charter. The Arabs of Palestine hereby solemnly affirm that they do not recognise the right of any foreign power or powers to deprive them of their natural right to independence or that their country should be subject to interference from or encroachment by foreigners.

The Arabs of Palestine - Christians and Moslems - are united in the common resolve for independence and freedom. Arabs are God-fearing people who cherish with the greatest reverence the religious beliefs, rites and traditions of all religions. The sanctity of all Holy Places is to them a matter of the greatest importance. For centuries they have been the guardians and custodians of these Holy shrines. The Arabs of Palestine wish again to impress upon the world that they regard as a sacred trust of civilisation the preservation of the Christian, Islamic and Jewish Holy shrines in Palestine, and consider it as their responsibility before God, to the three great faiths and to the civilised world to protect these Holy Places against all transgression, violation, aggression or sacrilege.

The Arabs of Palestine cherish freedom of religion and worship. They are prepared to guarantee complete freedom for all religious communities and denominations in the full exercise of their religious duties and rights. They guarantee full protection and freedom for all religious, educational and cultural institutions. For religious purposes they will guarantee full and free access to all pious pilgrims and worshippers to these sacred shrines.

The Arabs of Palestine wish to declare that they are not opposed to Jews as Jews. Before the Zionist invasion, Arabic-speaking Jews lived in Palestine as fellow citizens with Christian and Moslem Arabs on the most cordial terms. The Christian and Moslem Arabs have reverence for all prophets common to Judaism, Christianity and Islam. This fact is an added proof that the strife in Palestine is not based upon religious sentiments or grounds, but is a result of the invasion of Palestine during the past twenty-seven years by hordes of immigrants from foreign lands, instigated and directed by the international Zionist cabal. Arabs consider it their sacred duty to defend their country against this invasion, and are determined to see to it that these invading hordes will never succeed in establishing their sovereignty on one inch of Palestine soil.

/Foreseeing the outbursts

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New York telegram No. 126 having to Foreign Office.

3.

Forseeing the outbursts and uprisings which would result from the recommendation of the General Assembly to partition our country, and in the face of the most outrageous provocations committed by Jews against Arabs, the Arab Higher Committee on two occasions issued proclamations to the Arabs of Palestine urging them to exercise every possible care in the defence and protection of all foreign consulates - their buildings and staffs - against all acts of aggression, and that all diplomatic representatives should be treated with the greatest respect and consideration in accordance with their diplomatic immunities. They were also urged not to molest neutral, peace-abiding foreign residents, but to afford them protection, to refrain, as they were wont to do, from all acts of violence against hospitals and other medical and health institutions and from showing any sign of hostility to their doctors, nurses or other members of their staffs, and never to interfere with the free movement of Red Cross and Red Star ambulances or those of any other medical institution or benevolent association. They were reminded of their inherited traditions not to harm or attack defenceless women or children, to afford all protection to women and children, the aged and the sick, and that they shall not attack the homes and dwellings of peaceful citizens, but to restrict their operations to repelling the unprovoked aggression of the Zionist invaders. It is also urged on all Arabs fighting for the liberation of their homeland to refrain from killing Jewish captives or wounded men or women and to give them all human care and aid in accordance with the accepted international conventions.

The Zionist invaders have committed in Palestine the most atrocious and savage crimes against defenceless and peace-abiding Arab inhabitants. They have bombed and destroyed Arab dwellings and hotels; murdered innocent and defenceless old men, women and children; committed acts of sacrilege against churches and mosques; attacked Christian priests and Moslem sheikhs; destroyed hospitals and other institutions of benevolence and mercy. They have used dum-dum bullets; as sniping-posts and machine-gun nests, they have used their Hebrew University, Hadassah Hospital and the Great Synagogue in the Old City from which they attacked innocent and defenceless Arabs and Arab dwellings. They have committed countless other barbaric and uncivilised acts.

In spite of these outrageous provocations, we Arabs of Palestine declare that, in accordance with our traditions, we shall exercise every effort to keep our noble struggle on a higher plane. Therefore, I exhort the noble Arab people to maintain their self-control and restraint and not to descend to the abysmal depths of degradation into which the Zionists have sunk, but to uphold the glorious Arab ideals and their heritage of chivalry.

/The Arabs are

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4.

Mohammed Amin El-Husseini
Grand Mufti of Palestine
Chairman, The Arab Higher Committee.

0 0 0 0

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34967

PALESTINE.

4285

A. Background.

1. United Nations Organisation. APR 1948

The treatment of the Palestinian problem by UNO entered a new phase when, in mid-February, the U.N. Palestinian Commission reported to the Security Council that the Partition Plan could not be implemented without the aid of non-Palestinian military forces. From then onwards the American attitude began to change and gradually evolved into the reversal of the Partition Plan originally pursued. A long Security Council debate (February 24th to March 5th) ended in a resolution calling for consultations between the five Permanent Members of the Council, which accordingly began on March 8th. They resulted in new American proposals first openly presented on March 19th, which were supported in the Security Council by France and China and opposed by the U.S.S.R., with the United Kingdom maintaining at that stage an attitude of abstention. As a result, the Security Council is at present considering two draft American resolutions, calling:

- (a) for a truce in Palestine; and
- (b) for convocation of a Special Session of the General Assembly.

The latter does not include any explicit mention of what in the American plan is the main object of the Special Session, viz: setting up of a temporary Trusteeship, to afford a breathing space while efforts are made to reach a final settlement by mutual agreement. The Americans have, however, made it clear to all that they will promote this idea before the Assembly. A Security Council vote on these two resolutions may be taken to-day or tomorrow, but a Special Session of the General Assembly cannot, even if they are carried, be convoked before fifteen days have elapsed.

The United Kingdom delegate has been instructed to support the American resolution, but:

- (a) without making any comment on the Assembly's original resolution in favour of partition (29th November, 1947)
- and (b) while reaffirming that we are not prepared to modify the dates set out for our laying down the mandate (May 15th) and withdrawing our last troops (August 1st).

2. Views of the High Commissioner for Palestine.

The High Commissioner for Palestine, has commented as follows on the American proposals:

- (a) The Truce. The Arabs might agree, if given guarantees of the status quo being maintained, particularly in regard to Jewish immigration. On the other hand they might start large-scale hostilities against the Jews if the latter, as seems likely, proclaim the setting up of a provisional Jewish Government. Among the Jews the new turn of events in UNO is likely to strengthen the influence of the aggressive dissidents. There is not much hope of a truce being acceptable.

- (b) Interim Trusteeship. This would have no chance of success without previous negotiation of a truce, or

alternatively/

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1948

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E 4315

23

6 APR 1948

Registry Number E4315/4/31

TELEGRAM FROM

No. United Kingdom Delegation

Dated NEW YORK 1050

Received in Registry 5th April 6th "

Iraq Petroleum Company's Pipeline Negotiations.

Refers New York telegram No, 996 (E3992/8/31) Despite fact that communication to Commission was marked "Confidential" and was therefore by express previous arrangement with Commission's staff not available for issue to the press, New York press of April 4th contained detailed account of Communication to the Commission. Bunche denies that either he or Commission's press officer who is at present in Mexico issued anything to the press about these negotiations and can only suggest that a member of Commission divulged this information.

Last Paper.

4255

References.

2944/2100/80

(Print.)

(How disposed of.)

g. Gutel. 60.

Davis M.P.P.

April 7

(Action completed.)

(Index.)

8/11/19/4

11/12/48

Next Paper.

4321

(Minutes.)

Copy Co.

My. White Power) Lunal

New Dept. 9/4
E.R. Dept. 19/4 with Mr.

JB Apr. 7

2 P.P. Picture at 927 10/4

JB Apr. 20

2 P.P. Picture at 1030 18/4

2 P.P. 70 minute M'Beck 22/4

JB Apr. 27

2 P.P. 8. at 1586 23/4

JB Apr. 30

See within:

Palestine Telegram 1346 of May 12

JB May 13

32008 F.O.P.

PUBLIC RECORD OFFICE

Reference:-

FO 371/68541

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Please see Jerusalem telegram No. 1030 attached to E 4315. Both the Colonial Office representatives in New York and the High Commissioner are doing their best to oppose the decision recorded in E 2944. This is unfortunate because

(b) any damage to our reputation that may ensue has already been done, since we have taken the matter up with the United Nation's Commission.

Ms. Davis

LP
22/4

Mr Gutch inf'd. His m/s has
approved JB Apr. 22

Nothing to be Written in this Margin.

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Registry
No.

Top Secret.
Secret.
Confidential.
Restricted.
Open.

Draft.

Reke.

Disadvantages mentioned
by you are fully realised
but it is considered that
having gone so far we
should do everything
possible to complete the
necessary formalities before
the termination of the
mandate. It is not
considered that completion
will aggravate the
damage as may already
have been caused to
our reputation & the
Co.'s interests in Palestine
by

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E 4515 1/2 20

WORLD ORGANISATION DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

D. 6.50 p.m. 5th April, 1948.

R. 2.00 a.m. 6th April, 1948.

Repeated to: Jerusalem
Washington Saving.

IMMEDIATE
SECRET
GIANT

Addressed to Foreign Office telegram No. 1050 of 5th April, repeated for information to Jerusalem and Washington Saving.

My telegram No. 996; Iraq Petroleum Company's pipeline negotiations.

Despite the fact that communication to Commission was marked "Confidential" and was therefore by express previous arrangement with Commission's staff not (repeat not) available for issue to the Press, New York Press of April 4th contained detailed account of communication to Commission.

2. Bunche denies that either he or Commission's press officer who is at present in Mexico issued anything to the Press about these negotiations and can only suggest that a member of Commission divulged this information.

Please pass Immediate to Colonial Office and repeat to Jerusalem Immediate as my telegram No.259.

[Copies sent to Colonial Office and to Telegraph
Section, Colonial Office for transmission to Jerusalem]

ZZZ

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6 APR 1968

COLONIAL OFFICE TELEGRAM

27

HW

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4315 4 71

Cypher (O.T.P.)

FROM PALESTINE (Gen. Sir A. Cunningham)

D. 10th April, 1948.

R. 10th " " 16.00 hrs.

No. 927. Secret.

Addressed to S. of S.

Repeated to United Kingdom Delegation, BRIEF No. 957.
(Washington please pass).

Your telegram No. 1288 repeated to the United Kingdom
Delegation BRIEF No. 104.

Iraq Petroleum Company Pipeline.

On receipt of your telegram No. 1075 secret Company
were immediately notified and asked to state whether they
agreed to the terms which had been provisionally discussed,
certain points having been left open. Communication was
delayed a few days in the course of transmission. Company's
representative has now had discussion with my advisers and
draft subsidiary agreement is being drawn up in antici-
pation of the Company's final concurrence, in which case
agreement can be validated by legislation before termination
of the Mandate.

Copies sent to:-

Foreign Office

Ministry of Fuel & Power

Mr. J. G. S. Peith.

Mr. Mansell-Davies.

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4315 4 31

FROM PALESTINE (Gen. Sir A. Cunningham)

E. 18th " " 15.30 hrs.

Received February 14, 1998

Your telegram (number omitted).

Negotiations are proceeding and draft amendments prepared by the Attorney General will shortly be forwarded to the company.

3. I and members of my Executive Council feel strongly that granting of amendment to concession at this stage must inevitably expose us to most severe criticism both local and international. To some extent this is already foreshadowed by the attitude of United Nations Commission reported in your telegram No. 1493. Moreover, we should be incurring this severe criticism without any real certainty of achieving our object since, on the one hand, it is by no means sure that amendment to concession at this stage would be recognised by successor administration. On the other hand, the granting of it would inevitably lessen the good will of the successor administration toward the company, on which the company must, in the long run, depend. I appreciate that the present decision was taken at a high level, but I feel nevertheless that it would be wise to reconsider it and should be grateful if this could be done.

Foreign Office
" "

-- Mr. J. G. S. Esith
-- Mr. B. A. B. Furrows

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OUTWARD TELEGRAM

FROM THE SECRETARY OF STATE FOR THE COLONIES

17120/75/48 Top Secret.

Cypher (C.T.P.):

TO PALESTINE (Gen. Sir A. Cunningham)

Sent 23rd April, 1948. 10.00 hrs.

IMPORTANT

No. 1586 Secret.

Your telegram No. 1010. Amendment of Trade
Petroleum Company's Commission.

Disadvantages mentioned by you are fully
realised, but it is considered that having gone so
far, we should do everything possible to complete
the necessary formalities before the termination of
the Mandate. It is not considered that completion
will aggravate such damage as may already have been
caused to (a) our reputation and (b) the Company's
interests in Palestine by publicity following
communication of our intention to the Commission,
but (b) is a matter for the Company themselves to
consider.

Copies sent to:-

Foreign Office

Ministry of Fuel and
Power

- Mr. B.A.A. Buxton.

- Mr. J.G.S. Polak.

- Mr. G.C. Gifford.

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INWARD TELEGRAM

TO THE SECRETARY OF STATE FOR THE COLONIES

Rn Clair

4315 4 31

FROM PALESTINE (Gen. Sir A. Cunningham)

D. 12th May, 1948.

R. 12th " " 10.35 hrs.

EXHIBIT

No. 1346

Addressed to S. of S.

Repeated to U.K. Delegation, New York,
BRIEF No. 1489.

Pipeline negotiations.

Your telegram No. 1286 repeated U.K.
Delegation ad BRIEF No. 1489.

Agreement and order giving effect,
thereafter under Palestine Order in Council were
signed in Jerusalem 10th May. Copy follows by
cablegram. Original being transmitted to London.
Temporarily also copies of other recent orders etc.
Copy also left on record here.

Copy on record here

Foreign Office
Ministry of Fuel
and Power

Mr. J.G.S. Belth.
Mr. Gossell-Davies.

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E 4321

31

1948

PALESTINE

6 APR 1948

Registry
Number E4321/4/31

TELEGRAM FROM

United Kingdom
No. Delegation
NEW YORK

Dated 1055

Received
in Registry 5th April
6thInformal meeting regarding United States
proposals.

Two immediately following telegrams contain record of informal meeting attended by all non-Soviet members of Security Council 5th April. Sir A. Cadogan was pressed to declare attitude of His Majesty's Government towards Trusteeship, he replied as instructed, but is not altogether happy by the impression his reply made on members present.

Last Paper.

4315

References.

(Print.)

(How disposed of.)

S. Matheson. 60
Herman Baboff
Rosen 14.1.5.

M. Sa.

MO4

Adams

G. W.

April 7

Ref. New York 1421

Ref. N. Y. 3806 April 7.

S. M. Baboff April 9.

(Action
completed.)

(Index.)

12/4
12/4

6/12/48

Next Paper.

4322

(Minutes.)

2/1/ I submit a draft, which I think represents the conclusions reached yesterday at a meeting attended by Mr. Bickell, Mr. Mason and representatives of the Colonial Office.

H. Beeley 8/4

J. H. B. Sumner

Tel. sent

H. B. 9/4

See within: Foreign Office Minute, R. Bunnows
6 April.

L. B. 13/4

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New York telegrams Nos. 1055, 1056 and 1057 raise four main questions:-

(1) Can we agree with the recommendation in telegram No. 1055 that Mr. Lawford should tell the next informal meeting of non-Soviet members of the Security Council that, while we do not intend to take an active part in any discussions of trusteeship, we should be willing to express our agreement with any trusteeship agreement which is accepted by the necessary majority of the United Nations, on the understanding that this action would not imply the expression of any opinion on the settlement proposed, but would merely be intended to avoid obstructing a solution favoured by the majority?

On this it seems that we should accept Mr. Lawford's arguments and authorise him to make the statement he suggests, provided that he also makes it absolutely clear that we are not thereby undertaking to take any part in the enforcement of a trusteeship or of any other settlement. Our attitude would thus be similar to that we adopted over partition, i.e. acquiescence without participation in implementation.

(2) What in our view are the "States directly concerned"?

The importance of this is that if the Arab States are included in this phrase, it gives them power to veto the trusteeship agreement. We are considering this point at a meeting with the United Nations Department, Colonial Office and Legal Advisers to-morrow. ~~It would seem very difficult at first sight to exclude the Arab States from this definition.~~

(3) What is our answer to the point about the League of Nations resolution referred to in paragraph 2 of telegram No. 1055?

This also will be discussed at to-morrow's meeting. In previous discussions the legal view has been formulated here that this resolution cannot bind us to continue the mandate indefinitely and that circumstances have now arisen which oblige us to relinquish it. We will discuss this point also at the meeting to-morrow and formulate a legal answer.

(4) Do we want to express any view at this stage on trusteeship in general, or on the draft in telegram No. 1057?

We have also got the two drafts prepared by the State Department and sent to us secretly in Washington letter in E 4068/4/G.

We/

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administration

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We have promised New York and Washington our comments on these drafts for the confidential information of the State Department and the United States Delegation. They are generally similar to Mr. Austin's draft in telegram No. 1057, but a good deal more detailed. Our comments on these two drafts have been formulated in the attached draft telegram, which it is suggested should be sent off. We should not comment in any meeting on the draft in telegram No. 1057, but should tell the State Department and United States Delegation privately that our comments on the more detailed drafts seem to apply to that also.

I also attach a paper by Mr. Beeley setting out the Secretary of State's ideas as mentioned to Mr. Wright and Mr. Beeley last week. These will no doubt need considerable further study here before we are ready to show them to the Americans and it is not suggested that any reference to them should be made in the correspondence at present.

6th April, 1948.

MFU's night

6.4

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Cypher/OTP

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FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 1055

D. 10.05 p.m. 5th April, 1948

5th April, 1948.

R. 5.00 a.m. 6th April, 1948

Repeated to Washington
Jerusalem.

IMMEDIATE

GIANT

SECRET

LIGHT

Addressed to Foreign Office telegram No. 1055 of April 5th repeated to Washington and Jerusalem.

Your telegram No. 1393.

Palestine.

Following from Lawford.

My two immediately following telegrams contain record of today's informal meeting attended by all non-Soviet members of Security Council. Next meeting is to be held at 10.30 a.m. on Wednesday, April 7th.

2. As you will see I was pressed to declare attitude of His Majesty's Government towards Trusteeship proposal. Canadian representative was first to point out that consent of Mandatory would be required under Article 79 of the Charter, and United States representative made it clear that his idea of legal position was based on League of Nations Assembly resolution of April 1946 which took note of "expressed intentions" of Mandatory Powers to carry on administration "in accordance with the obligations contained in the respective Mandates, until other arrangements have been agreed between the United Nations and the respective Mandatory Powers". Colombian and Chinese representatives also took up the theme of His Majesty's Government's continuing moral responsibility, and Syrian representative suggested that His Majesty's Government might be asked to stay on by Jews and Arabs. I replied that, up to date, they had only agreed on asking us to get out.

3. In general I replied in accordance with instructions in your telegram under reference and said

(a) that it was for the Assembly to decide whether

/are "States directly

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6 APR 1948

New York telegram No. 1055 to Foreign Office.

2.

are "States directly concerned" and

(b) that His Majesty's Government must reserve their position pending knowledge of proposed terms of Trusteeship and also attitude of other parties especially Jews and Arabs.

4. It seems clear, however, that we shall continue to be subjected to considerable pressure on this point and that our position is not made any easier by terms of Article 79 which require consent of His Majesty's Government as Mandatory if agreement is to be approved by Assembly before May 15th. United States representative emphasised his Government's desire to press on with preparation of Trusteeship agreements and French representative felt strongly that if Assembly were not presented with well thought out and well-supported proposals there was a danger that it would find itself unable to agree on anything to replace Partition and the last state of the question would be worse than the first.

5. In these circumstances it seems possible that, if we continue to refuse our concurrence in principle, we shall be accused of holding a potential veto over proceedings by retaining the right to block a solution which might otherwise be adopted by the Assembly before critical date of May 15th. It was for this reason that we put forward suggestion in paragraph 4 (3) of delegation telegram No. 1055, effect of which would be that we should declare now that we are prepared without implying any opinion on merits of question to concur formally in a Trusteeship agreement if it is approved by two-thirds of the Assembly including other States directly concerned. It is true that, in this way, we might find ourselves committed to concurrence in a solution which either Jews or Arabs rejected. But alternative seems to be that we should refuse our concurrence in any settlement not (repeat not) agreed to by both Jews and Arabs even if such settlement were to secure an overwhelming vote in the Assembly; and this in circumstances in which, unlike last time, our consent to proposed action is absolutely necessary.

6. While I naturally appreciate that you will have borne all these points in mind when drafting instructions contained in your telegram under reference, I thought it as well to let you know that this is the light in which we are seen here, even by our friends on the Security Council. Paredi, for instance, told me privately after meeting that he had with difficulty restrained himself from pointing out that our attitude really rendered whole discussion futile.

Foreign Office please pass important to Jerusalem as my telegram No. 260.

[Copies sent to Telegraph Section Colonial Office for retransmission to Jerusalem].

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No. E 4321/4/31

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Open.

CYPRER

Despatched

M.

Draft.

UK Del.
New York

Telegram.

No. 1421

(Date) April 7th

Repeat to:-

Washington 3806
Jerusalem

En Clair.

Code.

Cypher.

Distribution:-

Wald Dyer

Copies to:-

(Most Immediate)

Secret

Grand

Addressed to UK Delegation New
York, re telegram no. 1421 of April 7th
repeated for information to Washington
and Jerusalem

Your telegram no. 1055 [of April 5:
Palestine]

I agree that you should
clarify our position as mandatory
Power in relation to Article 79 of
the Charter. You should repeat the
statement ~~that~~ you have already
made, that on the 15th May we
shall relinquish all our rights
as mandatory for Palestine including

those

NOTHING TO BE WRITTEN IN THIS MARGIN.

3149 Wt. 26459/137 100m 946 (51) F&S.

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FO 371/68541

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those imposed on us by Article 79.
You should then say that, if
the General Assembly approves a
trusteeship agreement ~~the~~ before the
15th May, His Majesty's Government
will not (repeat not) ~~exercise the~~
~~on this position as mandatory in~~
• make use of the "veto" which
their position as mandatory might
be held to confer upon them. You
should however at the same time
make it absolutely clear that
this statement does not commit
us in any way to take part in
the administration or enforcement
of a trusteeship or of any other
settlement.

BABES
7.4

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Cypher /OTP
E 4321/4/31
Secret

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OUT FILED

FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to United Nations)

No. 1421
7th April, 1948

D. 1.45 p.m. 7th April, 1948

Repeated to Washington No. 3806
Jerusalem

MOST IMMEDIATE

SECRET

GIANT

Addressed to United Kingdom Delegation New York
telegram No. 1421 of 7th April, repeated for information
to Washington and Jerusalem.

Your telegram No. 1055 [of 5th April: Palestine].

I agree that you should clarify our position as
mandatory Power in relation to Article 79 of the Charter.
You should repeat the statement you have already made,
that on the 15th May we shall relinquish all our rights
as mandatory for Palestine including those conferred on us
by Article 79. You should then say that, if the General
Assembly approves a trusteeship agreement before the 15th
May, His Majesty's Government will not (repeat not) make
use of the "veto" which their position as mandatory might
be held to confer upon them. You should however at the
same time make it absolutely clear that this statement
does not commit us in any way to take part in the
administration or enforcement of a trusteeship or of any
other settlement.

PPP

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Draft. H.B.
U.K. Delegation,
New York.

Telegram.

No. 1467

(Date) April 9

Repeat to:—

Washington 14

Jerusalem 14

C.O. comm 14

UNRWA Dept

Mr Beckett

Mr Beckett

Mr Beckett

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Mr Beckett

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CYPHER F.O. April 11 1948

Despatched

M.

IMMEDIATE

SECRET

GIANT

and that no
Govt can be
legally required
to continue trying the
impossible

Addressed to U.K. Delegation, New York, Tel
No. 1467 of April 9 . Repeated for
information to Washington and Jerusalem.

Your telegram No. 1055, paragraph 2.

If further discussion takes place on our
legal right to lay down the mandate for
Palestine, you should speak on the lines of
paragraph 2 below.

2. The basic justification for our action
in withdrawing from Palestine is that it has
become evident that the mandate is unworkable.

~~A U.N. commission from this as a fact in~~
The events which have finally convinced us of
the impossibility of our task as mandatory look

place after April, 1946, when the League of
Nations Assembly adopted a resolution taking
note of our intention to administer Palestine
in accordance with the obligations contained
in the mandate until other arrangements had
been agreed with the United Nations. We left

the General Assembly of the United Nations,
when it began to consider "other arrangements"
last September, in no doubt of our conclusion
that the mandate was no longer workable and
that we should consequently be compelled to lay
it down in the near future. On the 29th
November the Assembly adopted a resolution
which provided (paragraph 1 of Part I A) that

"the/

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(33064) W.14080/147 100,000 6/47 A.S.E.W.Ltd. Cp.685

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"the mandate for Palestine shall terminate
 "as soon as possible but in any case not later
 "than the 1st August, 1948". At the same time
 the Assembly appointed a Commission to assume
 responsibility for the administration of Palestine
 on our withdrawal. We subsequently announced that the
 mandate would be brought to an end on the 15th
 May and began to wind up our administration
 accordingly. It would now be quite im-
 practicable to reverse this process or to delay
 its completion.

3. You have already received in my telegram
 No. 1421 ~~the~~ our views concerning Article 79 of the
 Charter in so far as it relates to the position
 of H.M.G. as mandatory Power. Attempts may be
 made, however, during the present series of
 informal meetings to explore the meaning of the
 phrase "States directly concerned" in relation
 to Palestine. In this event you should say that
 you are not prepared at the present stage to
 participate in any attempt to define the States
 directly concerned. If there is to be such an
 attempt, it is for the Assembly to make it. In
 fact it is our intention, which you should not
 disclose at this stage, to work for the
 maintenance of the "Dulles" formula and to oppose
 any claims which may be made by Arab States or
 others to be specified as States directly
 concerned. *If any State should insist on passing such a*

4. I have now received your telegram No.
 1063, in paragraph 3 of which you report a U.S.
 proposal that we should associate ourselves with
 them and with the French, as the surviving

"principal/

X
*I am not
 sure what
 is referred
 to here
 to B*

*Left
 right*

2
*you should
 not disclose
 this at this
 stage*

*I suggest
 that
 as
 alternative
 was to
 prevent*

*the adoption of the Dulles
 formula, we agree that such
 claims would only be determined
 by the General Assembly. But we
 do not favour the idea of the
 General Assembly attempting to
 throw up a list of States
 directly concerned.*

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"principal Allied and Associated Powers", in sponsoring a draft trusteeship agreement for Palestine. It is possible to argue that sovereignty in Palestine will revert to these three Powers on the 15th May, and that their concurrence will consequently be required in any future arrangements for the government of that country. I do not wish to express an opinion for or against this thesis. But, even supposing it to be correct, it does not follow that proposals for a trusteeship over Palestine must necessarily be presented in the name of these three Powers. The natural course would be for such proposals to be presented to the Assembly by whatever Power or Powers are in fact responsible for drafting them. H.M.G. do not intend to assume any responsibility for the drafting of terms of trusteeship for Palestine and consequently cannot see their way to sponsoring a draft either alone or in association with others. Please speak in the sense of this paragraph to your United States colleague.

5. In addition to the comments we have already made on the draft we have received from Washington (~~the revised version has not yet reached us~~), we should like you to draw the attention of the United States Delegation to a further difficulty which we see in the form of this document. This is that the trusteeship agreement, as at present drafted/

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drafted, incorporates the provisions of a constitution for Palestine. It seems to us that there would be great advantage in presenting a very much shorter trusteeship agreement, with a constitution ~~annexed~~ as a separate document. In making this suggestion, you should point out that nothing in a trusteeship agreement can be amended without a vote of the General Assembly. Every ^{proposal} ~~vote~~ ^{for amendment,} ~~of this kind,~~ moreover, is liable to raise again the problem of defining the phrase "States directly concerned", since under Article 79 they must agree upon any alteration or amendment of the terms of trusteeship. These difficulties would be avoided by the procedure we suggest, and as a further safeguard the constitution might contain an Article empowering the Trusteeship Council to modify its terms.

MTU

9.4

and preferably annexed to a separate resolution

so far as amendments of constitution is concerned

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E.4364/1/31
Secret

WORLD ORGANISATION DISTRIBUTION

FROM FOREIGN OFFICE TO NEW YORK.

(To United Kingdom Delegation to United Nations)

No. 1467

9th April 1948. D. 12.40 a.m. 10th April 1948.

Repeated to Washington No. 3942
Jerusalem.

IMMEDIATE.
SECRET.
GIANT.

Addressed to United Kingdom Delegation New York
telegram No. 1467 of April 9th repeated for information
to Washington and Jerusalem.

Your telegram No. 1055, paragraph 2.

If further discussion takes place on our legal right to lay down the mandate for Palestine, you should speak on the lines of paragraph 2 below.

2. The basic justification for our action in withdrawing from Palestine is that it has become evident that the mandate is unworkable and that no Government can be legally required to continue trying the impossible. The events which have finally proved the impossibility of our task as mandatory took place after April, 1946, when the League of Nations Assembly adopted a resolution taking note of our intention to administer Palestine in accordance with the obligations contained in the mandate until other arrangements had been agreed with the United Nations. We left the General Assembly of the United Nations, when it began to consider "other arrangements" last September, in no doubt of our conclusion that the mandate was no longer workable and that we should consequently be compelled to lay it down in the near future. On the 29th November the Assembly adopted a resolution which provided (paragraph 1 of Part I A) that "the mandate for Palestine shall terminate as soon as possible but in any case not later than the 1st August, 1948". At the same time the Assembly appointed a Commission to assume responsibility for the administration of Palestine on our withdrawal. We subsequently announced that the mandate would be brought to an end on the 15th May and began to wind up our administration accordingly. It would now be quite impracticable to reverse this process or to delay its completion.

3. You have already received in my telegram No. 1421 our views concerning Article 79 of the Charter in so far as it relates to the position of His Majesty's Government

/as mandatory Power.....

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01
Foreign Office telegram No. 1467 to
United Kingdom Delegation New York.

2.

as mandatory Power. Attempts may be made, however, during the present series of informal meetings to explore the meaning of the phrase "States directly concerned" in relation to Palestine. In this event you should say that you are not prepared at the present stage to participate in any attempt to define the States directly concerned. If there is to be such an attempt, it is for the Assembly to make it. In fact it is our intention, which you should not disclose at this stage, to work for the maintenance of the "Dulles formula" and to oppose any claims which may be made by Arab States or others to be specified as States directly concerned. If any State should insist on pressing such a claim so as to prevent the adoption of the Dulles formula, we agree that such claim could only be determined by the General Assembly. But we do not favour the idea of the General Assembly attempting to draw up a list of the States directly concerned.

4. I have now received your telegram No. 1065, in paragraph 3 of which you report a United States proposal that we should associate ourselves with them and with the French, as the surviving "principal Allied and Associated Powers", in sponsoring a draft trusteeship agreement for Palestine. It is possible to argue that sovereignty in Palestine will revert to these three Powers on the 15th May, and that their concurrence will consequently be required in any future arrangements for the government of that country. I do not wish to express an opinion for or against this thesis. But, even supposing it to be correct, it does not follow that proposals for a trusteeship over Palestine must necessarily be presented in the name of these three Powers. The natural course would be for such proposals to be presented to the Assembly by whatever Power or Powers are in fact responsible for drafting them. His Majesty's Government do not intend to assume any responsibility for the drafting of terms of trusteeship for Palestine and consequently cannot see their way to sponsoring a draft either alone or in association with others. Please speak in the sense of this paragraph to your United States colleague.

5. In addition to the comments we have already made on the draft we have received from Washington we should like you to draw the attention of the United States Delegation to a further difficulty which we see in the form of this document. This is that the trusteeship agreement, as at present drafted, incorporates the provisions of a constitution for Palestine. It seems to us that there would be great advantage in presenting a very much shorter trusteeship agreement, with a constitution as a separate document and preferably annexed to a separate resolution.

/In making this suggestion....

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3.

In making this suggestion you should point out that nothing in a trusteeship agreement can be amended without a vote of the General Assembly. Every proposal for amendment, moreover, is liable to raise again the problem of defining the phrase "States directly concerned", since under Article 79 they must agree upon any alteration or amendment of the terms of trusteeship. These difficulties would be avoided so far as amendment of the constitution is concerned by the procedure we suggest, and as a further safeguard the constitution might contain an Article empowering the Trusteeship Council to modify its terms.

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1948

PALESTINE

E 4322

6 APR 1948

Registry Number E4322/4/31

TELEGRAM FROM

No. United Kingdom
Delegation
NEW YORK

Dated

Received in Registry 1056
5th April
6thInformal meeting regarding United States Proposals.

Refers New York telegram No, 1055 (E4321/4/31)
Austin opened debate by circulating paper contained
in immediately following telegram as basis for dis-
cussion. He requested free expression of views on
understanding that no delegation would be committed
as to its future position.
Gives texts of speeches made.

Last Paper.

4321

(Minutes.)

See E 4321

References.

(Print.)

(How disposed of.)

8. Wathman. 80
Herman Goloff
Peters. 11.15
M. 1.30
M. 1.4
Adm. 1.4
A. 1.4
April 7

(Action
completed.)

G. 11/10/4

(Index.)

6/12/48

Next Paper.

4323

32003 F.O.P.

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FROM NEW YORK TO FOREIGN OFFICE 6 APR 1948

(From United Kingdom Delegation to United Nations)

No. 1056.

D. 10.17. p.m. 5th April 1948.

5th April 1948.

R. 5.50. a.m. 6th April 1948.

Repeated to Jerusalem,
Washington.

IMMEDIATE

GIANT

CONFIDENTIAL

Addressed Foreign Office 1056 5th April repeated
for information to Jerusalem and Washington.

Following from Lawford.

My immediately preceding telegram.

Palestine.

Austin opened meeting by circulating Paper in my
immediately following telegram as basis for discussion.
He requested free expression of views on understanding
that no Delegation would be committed as to its future
position.

2. Faris Bey (Syria) made 2 or 3 general speeches
on Arab position and raised following points on U.S.A.
paper:-

Paragraph 2. Since termination of Trusteeship was
to depend on Arabs and Jews reaching agreement as to future
government of Palestine Trusteeship was likely to be
permanent. He reminded M. Parodi of similar promise by
General Serrail to inhabitants of Syria during Mandate.

Paragraph 8. Appeared to indicate that proposed
Trusteeship was to inherit the basic provisions of the
Mandate. (Austin explained that this was not so as
arrangements in paragraph 8 meant "Organs of Government").

3. In reply to question by Nisot (Belgium) Austin
said that in U.S.A. view (based on League of Nations
Assembly Resolution of April 1946) the Mandatory Power and

/the United Nations should

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New York telegram No. 1056 to Foreign Office

-2-

the United Nations should be parties to the Trusteeship Agreement. Faris Bey said "States directly concerned" clearly included Arab States as well as the Mandatory.

4. Perodi (France) commented that if negotiations with all the Arab States were required in addition to approval of Assembly clearly agreement would not be reached by May 15th which was primary object of Trusteeship proposal. U.S.A. document formed a useful basis for discussion but it would be imprudent to secure agreement simply by leaving basic questions such as immigration, land tenure, minority safeguards etc. to be dealt with by the Governor-General. Assembly would look critically on the Trusteeship proposals and if they were insufficiently concrete the required 2/3rds majority would not be forthcoming and the previous partition decision would stand although it would be obvious that its original backing had been withdrawn. Such an outcome would be most dangerous to the authority of the General Assembly. Finally if Trusteeship were adopted without a realistic solution of detailed problems involved prestige of United Nations would be more than ever involved in resulting chaos.

5. Nisot argued that, since the Security Council had refused participation, the partition plan was in any case dead.

6. I spoke as indicated in my immediately preceding telegram. I said that His Majesty's Government did not propose to indicate a desire to place Palestine under Trusteeship that they could take no part in any joint Trusteeship of several nations and that British troops remaining after May 15th would, in no case, be available to support a policy not agreed to by both Arabs and Jews. In regard to paragraph 8 I pointed out that the administrative machine in Palestine was now in dissolution and would not be available to Trusteeship authorities as a going concern. Asked by MacNaughton (Canada) whether United Kingdom would take part in negotiations as required by Article 79 of Charter I said that I had nothing to add to this point and that question of "States directly concerned" was one for the Assembly; moreover United Kingdom would no longer be Mandatory power after May 15th.

7. Tsiwag (China) questioned whether United Kingdom had a legal right to withdraw on May 15th if United Nations had made no arrangements to take over. Fernandez (Colombia)

/said that more time was

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-3-

8. In reply to Colombian representative I said I would, of course, report all that had been said but could hold out no (repeat no) hope that His Majesty's Government would reconsider their position in regard to termination of Mandate on May 15th.

[Copies sent to Telegraph Section Colonial Office
for retransmission to Jerusalem.]

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E 4323

45

1948

6 APR 1948

Registry Number E4323/4/31

TELEGRAM FROM
United Kingdom
No. Delegation.
NEW YORK
Dated 1057Received 5th April
in Registry 6th "Informal Meeting regarding United States proposals.

Refers New York telegram No 1056 (E4322/4/31)

Now transmits text of United States paper referred
to in telegram under reference.

Last Paper.

4322

(Minutes.)

See E 4321

H73. 7/4

References.

(Print.)

(How disposed of.)

8, Nathanson. Co
Adelman Galoff
Licker m.s.
M. 1. 1. 1. 1.
M 104
Adams
Apr.
✓ April 7

(Action
completed.)

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P. 10/4

6/12/4

Next Paper.

E 4338

32003 F.O.P.

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WORLD ORGANISATION DISTRIBUTION
8 APR 1948

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 1057
5th April, 1948.

D. 10.53 p.m. 5th April, 1948.
R. 5.55 a.m. 6th April, 1948.

Repeated to Jerusalem
Washington

IMMEDIATE
CONFIDENTIAL
GIANT

Addressed to Foreign Office telegram No. 1057 of
April 5th repeated for information to Jerusalem and Washington.

My immediately preceding telegram.

Palestine

Following is text of United States paper

[Begins]

The following general principles are advanced by the Delegation of the United States as tentative suggestions to other members of the Security Council regarding a temporary trusteeship for Palestine. The submission of these tentative general principles is designed to elicit the suggestions of other members on a similar tentative basis and does not at this stage commit the United States Government. The Delegation of the United States welcomes the comment and advice of the other members of the Security Council on the following principles:

1. A temporary trusteeship agreement for Palestine would be without prejudice to the rights, claims, or position of the parties concerned or to the character of the eventual political settlement.
2. The agreement should be designed to be of indefinite duration, but subject to prompt termination whenever the Arab and Jewish communities of Palestine agree upon the future Government of that country.
3. The agreement might designate the United Nations itself as Administering Authority. This responsibility could best be discharged by the Trusteeship Council. It would be undesirable for the Trusteeship Council to undertake day-to-

/day governmental functions.

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-2-

day governmental functions. Administrative, legislative and judicial powers should be exercised in Palestine through a separate body called the Government of Palestine, acting in accordance with

(i) the principles of Trusteeship contained in the Charter and

(ii) such instructions as the Trusteeship Council might find it necessary to give, in accordance with the terms of the agreement.

4. A temporary trusteeship agreement for Palestine could include many of the features developed by the Trusteeship Council for its draft statute for the proposed international territory of Jerusalem.

5. The Government of Palestine should be headed by a Governor-General appointed by and responsible to the Trusteeship Council.

6. The Government of Palestine should include a Cabinet and a democratically elected legislature, possibly in two Chambers. In the event, however that such a legislature could not be assembled or if assembled could not function effectively, the Governor-General should have the authority to legislate by order.

7. The Trusteeship Agreement should provide for the maintenance of law and order within Palestine. In so far as possible, the Government of Palestine should be responsible for law and order through its locally recruited police and volunteer forces under Article 84 of the Charter. When the forces of the Government of Palestine are insufficient for this purpose, the Governor-General should be authorised to call upon such states as would be specified in the agreement to assist in the maintenance of security in Palestine. A separate protocol to this trusteeship agreement would contain an undertaking by these named to accept such responsibility on specified conditions.

8. The agreement should make it possible for the Government of Palestine to take over on a temporary basis existing arrangements in Palestine pending the establishment of the organs specified in the agreement.

9. The agreement should make specific provision for immigration and land purchase, on a basis to be negotiated in consultation with Representatives of the Jewish and Arab communities of Palestine.

10. The standard of living and public services in Palestine under the temporary trusteeship should, in general,

/be those which can

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-3-

be those which can be supported by the resources of Palestine; large subsidies by the United Nations should not be anticipated. The costs of the Government of Palestine under the trusteeship régime should, in general be met from funds available to the Government of Palestine from Palestine revenues. This principle accords with the information which has been made available concerning the fiscal situation of Palestine under the Mandate, which is to the effect that Palestine, except for extraordinary security expenditures, is budgetarily self-supporting.

11. Under a United Nations Trusteeship, expenditures arising in connexion with the employment of forces of Members of the United Nations to assist in the defence of Palestine or in the maintenance of law and order should be defrayed by those members.

12. The United Nations would presumably wish to pay the salaries and emoluments of certain principal officers of the Government, such as the Governor-General and the Chief Justice, as an evidence of the responsibility of these officers to the United Nations.

13. If the General Assembly, on the recommendation of the Trusteeship Council, considers that funds which cannot be raised by the Government of Palestine are essential to accomplish the minimum purposes of the temporary trusteeship, those funds should be supplied, as subsidies or recoverable loans, by the United Nations as a whole on the regular scale of contributions to the budget of the United Nations. The Palestine budget should be handled by the United Nations as a separate budget, not as part of the ordinary budget of the Organisation.

14. The agreement should contain adequate guarantees for the protection and preservation of the Holy Places in Palestine, for the settling of disputes pertaining to them and for assuring, subject to necessary safeguards of public order and security, freedom of entry into Palestine for all foreign pilgrims and persons who desire to visit the Holy Places.

15. The Trusteeship Régime for Palestine should terminate as soon as a majority of the members of each of the two principal communities in Palestine-Arab and Jewish - have agreed upon a plan of Government for Palestine. It should be a responsibility of the Governor-General to take all possible steps to bring about such an agreement.

[Ends]

Foreign Office please pass important to Jerusalem as my telegram No. 262.

[Copy sent to Telegraph Section Colonial Office for repetition to Jerusalem]

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366

E

E 4338

49

7 APR 1948

Registry Number E4338/4/31

TELEGRAM FROM
United Kingdom
No. Delegation
NEW YORK
1062

Dated

Received
in Registry6th April
7thAttitude of His Majesty's Government towards
United States Trusteeship Proposal.

Refers New York telegram No, 1055 dated 5th April (E4321/4/31) Sir A. Cadogan entirely endorses Mr, Lawford's views in Paras 4 and 5. If we maintain our refusal now to play any part in discussing trusteeship or to admit that we could later subscribe to a trusteeship agreement even if approved by two thirds of the Assembly, we should in fact be claiming a veto in the Assembly.

Last Paper.

4323

References.

(Print.)

(How disposed of.)

8, Watkinson. 8/1/48
Herman 8/1/48
Scherr 8/1/48
M. I. Pa.
M. O. H.
G. A. M.
2. 11/48
✓ 7

(Action
completed.)

(Index.)

JCM 10/4

11/12/48

Next Paper.

4339

(Minutes.)

See E 4321

H73. 7/4

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50
WORLD ORGANISATION DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No.1062

6th April, 1948.

D. 11.45 a.m. 6th April, 1948.

R. 6.00 p.m. 6th April, 1948.

Repeated to Jerusalem,
Washington.

IMMEDIATE
GIANT
LIGHT

4538

7 APR 1948

Addressed to Foreign Office telegram No.1062 of
April 6th repeated for information to Jerusalem and
Washington.

My telegram No.1393 Palestine.

I entirely endorse Mr. Lawford's views in paragraphs
4 and 5.

2. If we maintain our refusal now to play any part
in discussing trusteeship or to admit that we could later
subscribe to a trusteeship agreement even if approved by
two thirds of the Assembly, we should in fact be claiming
a veto in the Assembly.

Please repeat Important to Jerusalem as my
telegram No.263.

[Copy sent to Telegram Section Colonial Office
for repetition to Jerusalem.]

Q131Q



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E

E 4339

51

1948

7 APR 1948

Registry Number E4339/4/31

TELEGRAM FROM
United Kingdom
No. Delegation
NEW YORK
Dated 1063Received in Registry 6th April
7thUnited States Trusteeship Proposal.

Refers Foreign Office telegram No, 1393 dated 5th Apr
United States delegation have now presented to
delegation revised text of draft trusteeship agreement
(with United Nations as administering authority)
copies being sent by bag.
Preamble of revised draft still refers to desire of
His Majesty to place Palestine under trusteeship:
United States representatives are aware of the
objection to this, they therefore put forward altern-
ative suggestion that draft agreement might be jointly
presented to Assembly by United States, United Kingdom
and France, representing allies of world war 1.

Last Paper.

4338 (4203)

References.

(Print.)

(How disposed of.)

8, Wackleson. C.D. 7
Adman Cal. 10/11
Schen. 11.1.11
M.I.B.a.
M.D. 4
Admky
A.M.
April 7

(Action completed.)

(Index.)

10/11/48

10/12/48

Next Paper.

4340

(Minutes.)

See E 4321

See within: 5/5 Minute of 8 April.

On para 3 : "I cannot do this, E.B."

We have replied in this sense.

23. 7/4

23. 13/4

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*Eastern Sept. p. 14. enclosed
Please see the 4th's minute on para 3.
"I cannot do this".*

52

Amca 8/4

[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

Cypher/OTP WORLD ORGANISATION DISTRIBUTION

*Minute noted on
packet of autum
copy.*

FROM NEW YORK TO FOREIGN OFFICE
(From United Kingdom Delegation to United Nations)

No. 1063 D. 2.20 p.m. 6th April, 1948

6th April, 1948. R. 8.40 p.m. 6th April, 1948

Repeated to Washington
Jerusalem

INDEXED

IMMEDIATE
GIANT
LIGHT
SECRET

Addressed to Foreign Office telegram No. 1063 of April 6th repeated for information to Washington and Jerusalem.

Your telegram No. 1393 paragraph 5.

Palestine.

United States Delegation have now given us revised text of State Department's draft trusteeship agreement (with United Nations as administering authority) copies of which are being sent to you by air bag today under cover to Mr. Wright.

2. Revised draft seems to be generally similar to text given to His Majesty's Embassy Washington except that proposed immigration figures (Article 29 of new draft) are left blank. United States Delegation however, say that they are still thinking in terms of figures in previous draft.

3. You will notice that preamble of revised draft still refers to desire of His Majesty to place Palestine under trusteeship: United States representatives are of course aware of your objection to this. They therefore put forward to us alternative suggestion that draft agreement might be jointly presented to Assembly by United States, United Kingdom and France, representing principal allied and associated powers of World War I.

*g. C. ...
No. 1393
9/4*

4. I should be grateful for your views on revised draft and for early instructions as to line I should take with regard to suggestion mentioned in paragraph 3 above. You will no doubt realise possibility that it is intended

/to pave the way for

*Have replied on
this 22.4.1948*

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New York telegram No.1063 to Foreign Office.

2.

to pave the way for a proposal) that the United Kingdom should be among the States committed to providing force under Article 7(2) of draft agreement.

Foreign Office please repeat Important to Jerusalem as my telegram No. 264.

[Copy sent to Telegraph Section, Colonial Office for repetition to Jerusalem].

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7. Secrecy and should be

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R. 8.40 p.m. 6th April. 1948

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New York telegram No. 1063 to Foreign Office.

2.

to pave the way for a proposal) that the United Kingdom should be among the States committed to providing force under Article 7(2) of draft agreement.

Foreign Office please repeat Important to Jerusalem
as my telegram No. 264.

[Copy sent to Telegraph Section, Colonial Office for repetition to Jerusalem].

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368

1948

E

PALESTINE

E 4540

APR 1948

54

Registry Number } E4340/4/31

TELEGRAM FROM
United Kingdom
Delegation
No. NEW YORK
1064

Dated

Received } 6th April
in Registry } 7th "United Nations Police Force for Jerusalem.

Refers Foreign Office telegram No, 1403 dated 5th April (E3954/8/31) Latest information regarding general intentions of Commission is contained in United Nations Press release PAL/150 of 31st March (E4114/613/31), this refers to Commission's intention to create a special Police Force for Jerusalem between termination of Mandate and assumption of responsibility for the city by United Nations trusteeship regime contemplated in Assembly plan. Gives text of resolution adopted by Commission on April 2nd.

Last Paper.

4339

(Minutes.)

211 Plan see E 4341

H.B. 7/4

References.

(Print.)

(How disposed of.)

8 Abachusan. P.O.
Herman Baboff
Jehers. M.I.C.
M.I.Pa.
MOY
Adams
A.M.
Ayni.

(Action completed.)

Index

J. E. H. 12/4

10/12/48

Next Paper.

4341

32008 F.O.P.

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Reference:-
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EN CLAIR

4540
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APR 1948

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No: 1064

D.1.39.p.m. 6th April 1948

6th April 1948

R.8.5.p.m. 6th April 1948

Repeated to Jerusalem
Washington Saving

IMMEDIATE

Addressed to Foreign Office telegram No: 1064
April 6th repeated for information to Jerusalem and
Saving to Washington.

Your telegram 1403 (net to Jerusalem).

Palestine.

Latest information as regards general intentions of Commission is contained in United Nations press release 141/150 of 1st March (sent by bag April 3rd) in which fourth and fifth sub-paragraphs of numbered paragraph two refer to Commission's intention to create special interim police force for Jerusalem between termination of mandate and assumption of responsibility for the city by United Nations trusteeship régime contemplated in assembly plan.

2. Bunche confirms that force in question is not (repeat net) that to be appointed by Governor under plan but is purely ad hoc emergency force to be formed and paid for by the Commission to maintain security during interim period after 15th May. Commission propose to send an official to proceed with preliminary organisation and recruitment of British personnel for this force as soon as confirmation is received that United Nations funds will be available to establish force (see last paragraph of United Nations document already referred to).

3. On 2nd April Commission adopted resolution referring to absence of guidance from Security Council on implementation of assembly resolution and decisions taken by Council on 1st April. Operative paragraph reads as follows:

[Begins].

The Commission resolves

1. to continue

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2. to undertake the preparation of a report to be presented to the Special Session of the General Assembly which will include an exposition of the reasons which have prevented the Commission from discharging all of the responsibilities assigned to it by the resolution of 20th November 1947.

Please report to Jerusalem as my telegram 265.

[Copy sent to Middle East Secretariat].

 $\lambda : \lambda : \lambda :$

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1548

7 APR 1948

TELEGRAM FROM

United Kingdom

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NEW YORK

Dated **1066**

Received } 6th April
in Registry } 7th "

Security Force for Jerusalem.

Refers New York telegram No, 1064 dated 6th April (E4340/4/31) Commission now require earliest confirmation that mandatory power will agree to their sending official to Jerusalem forthwith to proceed with organisation and recruitment of British personell (who according to Azcarate were prepared to join the proposed force) for continued service after May 15th. Bunche made it clear that Commission are at the moment thinking in terms of recruitment of an exclusively British volunteer force although of course enlistment might be thrown open to other non-Palestinians after May 15th.

Last Paper.

4840

References.

(Print.)

(How disposed of.)

8, Wabunan. P.O.
1, Idernan Sub app
Peters. M-15
M-1 Pa.

404

Adams

Ans

April 13.7.

2d New York. 1479.

9. 2. Above agreed 13.

(Action completed.)

(Index

YLM 21/4

Next Paper.

4377

(Minutes.)

See also E 4340.

Draft W.B. / (C.O. concurs)

H. Beelen 7/4

AB Brown

7.4

mtz

7-4

~~Private Secretary~~

Tel. 2041

24.13. 107

G.T.P. 1.4 Cut on C.O. L.M.H. Alpine 3/4

Y.O. Minute in Runners

Lab. 4. *inute*

Manuscript 922

32008 F.O.P.

32008 F.O.P.
Please see last of above entries. This rel. from the H.C

Stalgen
13/4

BASS

14. 6

L. P. P. 1; künft 1013 16/4

Mr. ~~W. H.~~ ~~W. H.~~

Handwritten signature

AB.
20/4

in P.P. 80th/1485 17/4

23/4

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P.S.

58

This was not agreed with me.
 I hardly see the point of sending
 the tel. on the basis of a press
 report & in the present moribund
 state of the Commission. If
 however the Colonial Sec. is
 very keen to send it I would
 not want to recommend that
 we should refuse. As the Colonial
 Sec. appears to have taken a
 personal interest I think the
 S. of S. should see.

B.H. Burrows
 3.4

Perhaps you would look into the
 C.O.'s assertion that the draft was
 agreed between ourselves and the C.O.
 on the official level, and raise the
 matter with the S/S on Monday at
 10.15 am, when you are seeing him.

RSC McAlpine
 3/4.

By agreement with the C.O., I have
 substituted and sent another draft.

H.B. 5/4

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Please see the 5/5 minute:

"What does this involve?"

N.A. 5/4

Cypher/OTP

WORLD ORGANISATION DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 1066

D. 6.16 p.m. 6th April, 1948.

6th April, 1948.

R. 1.10 a.m. 7th April, 1948.

Repeated to : Jerusalem
Washington Saving.

IMMEDIATE
CONFIDENTIAL
GLINT

Addressed to Foreign Office telegram No. 1066 of 6th April, repeated for information to Jerusalem, Washington Saving.

My telegram No. 1064.

Jerusalem security force.

Bunche explained that Commission's proposals in regard to special interim Police Force for Jerusalem had arisen out of report by Azcarate of discussions with Palestine authorities which had indicated that a substantial number of British Police personnel were prepared to join the proposed force.

2. Commission now require earliest confirmation that mandatory power will agree to their sending official to Jerusalem forthwith to proceed (subject of course to provision of funds by United Nations) with organisation and recruitment of British personnel in question for continued service after May 15th.

3. Bunche made clear that Commission are at the moment thinking in terms of recruitment of an exclusively British volunteer force although of course enlistment might be thrown open to other non-Palestinians after May 15th. Commission fully understand that there can be no question of proposed force coming into being before May 15th.

Please pass Immediate to Jerusalem as my telegram No. 267.

[Copy sent to Telegraph Section, Colonial Office for transmission to Jerusalem].

ZZZ

What does this involve?

Copy has been approved 5/5 and sent. H.B.

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FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 1066

D. 6.16 p.m. 6th April, 1948.

6th April, 1948.

R. 1.10 a.m. 7th April, 1948.

Repeated to : Jerusalem
Washington Saving.

IMMEDIATE

CONFIDENTIAL

GIANT

4541

7 APR 1948

Addressed to Foreign Office telegram No. 1066 of 6th April, repeated for information to Jerusalem, Washington Saving.

My telegram No. 1064.

Jerusalem security force.

Bunche explained that Commission's proposals in regard to special interim Police Force for Jerusalem had arisen out of report by Azcarate of discussions with Palestine authorities which had indicated that a substantial number of British Police personnel were prepared to join the proposed force.

2. Commission now require earliest confirmation that mandatory power will agree to their sending official to Jerusalem forthwith to proceed (subject of course to provision of funds by United Nations) with organisation and recruitment of British personnel in question for continued service after May 15th.

3. Bunche made clear that Commission are at the moment thinking in terms of recruitment of an exclusively British volunteer force although of course enlistment might be thrown open to other non-Palestinians after May 15th. Commission fully understand that there can be no question of proposed force coming into being before May 15th.

Please pass Immediate to Jerusalem as my telegram No. 267.

[Copy sent to Telegraph Section, Colonial Office for transmission to Jerusalem].

zzz

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Registry

No. E4341/4/31

☒ Top Secret
☐ Secret
☐ Confidential
☐ Restricted
☐ Open

Draft.

UK Del. N. Y.

Telegram.

No. 1479

(Date) April 10

Repeat to:-

Washington
Jerusalem

~~In Chair.~~

~~Code.~~

Cypher.

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RAB Swanson 2.11
WHL 7.4
Prints Summary

CYPHER 61

Despatched

M.

Immediate
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Addressed to UK Delegation
New York, telegram no. 1479
of April 10, requested for information
to Washington and Jerusalem
[see telegram no. 1066 of the
6th April, Palestine].

Please inform the Commission
that we agree to their proposal to
send a representative to Jerusalem
for the purpose of recruiting volunteers
for a police force, on the
understanding that the status of the
force will be as described in paragraph
12

NOTHING TO BE WRITTEN IN THIS MARGIN.

3149 Wt. 26469/137 100m 9/46 (51) F&S.

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27 your telegram no. 1064.

Approved by S/S

H-13. 107
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FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to the United Nations)

No. 1479

10th April, 1948

D. 6.05 p.m. 10th April, 1948

Repeated to Washington No. 4000
Jerusalem (via Colonial Office)

IMMEDIATE
CONFIDENTIAL
GIANT

Addressed to United Kingdom Delegation New York
telegram No. 1479 of April 10th repeated for information
to Washington and Jerusalem.

Your telegram No. 1066 [of the 6th April, Palestine].

Please inform the Commission that we agree to
their proposal to send a representative to Jerusalem
for the purpose of recruiting volunteers for a police
force, on the understanding that the status of the
force will be as described in paragraph 2 of your
telegram No. 1064.

888

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Eastern Dept .
Do you agree with
the terms of
this telegram &
should the S/S see it?

3rd April 63

Dear McAlpine

INDEXED

Attached is the
draft telegram about which I
spoke to you by telephone. It has
been agreed at the official level
between our two Departments &
approved by the Secretary of State.
I hardly think - subject to your
views - that the Iraqi Secretary
need see it. If you agree, I
should be grateful if it could be
despatched.

Yours sincerely
W. D. Watson

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C. O.

Mr. *McNair* 2/4

Mr. _____

Mr. _____

Mr. _____

Mr. _____

X Permt. U.S. of S. 3/4

Parly. U.S. S.

X Secretary of State. *app'd 3/4*

Your Reference _____

DRAFT *cylls*

city

immediate

Dear Secret.

Addressed to UKDEL New York No...

Referred to Jerusalem & Washington.

Press reports state that Palestine Commission

intends to ask HHS if they may

send a special expert to Jerusalem to

consider the establishment of an international

police force for the city. If such a

~~proposal~~ *proposal* is made you should immediately

agree and encourage earliest possible

arrival of the expert.

FURTHER ACTION.

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INWARD TELEGRAM

TO THE SECRETARY OF STATE FOR THE COLONIES

Cypher (O.T.P.)

FROM PALESTINE (Gen. Sir A. Cunningham)

D. 10th April, 1948
R. 10th " 11.10 hrs.

Your telegram No. 2289 concerning J. H. Del. telegram
has not been received.

Information Security Force.

I appear not to have received J. H. Del. telegram
as, both suggested source should be treated as follows.

1. The source may wish to accept the situation and
return of British troops would volunteer services with a
British force for Jerusalem, on terms not less
favourable than those operating terms. This information
will be of value to the British, particularly in view of
the situation of communications here. At this late hour,
source who would have volunteered some time ago, have had to
take other opportunities to the absence of request which is
not made, so source may be small.

2. Source of information to H. H. Del. being sent
in order to provide information and recruitment.
Source of information possible facility start at travelling
in order to provide information and recruitment.

Copies sent to:-

Foreign Office - Mr. E.A.B. Burrows
" - Mr. Ballour
War Office (H.O.4) - Col. M.M. Charteris

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INWARD TELEGRAM

TO THE SECRETARY OF STATE FOR THE COLONIES

Mr. Clair

FROM PALESTINE (Gen. Sir A. Cunningham)

D. 16th April, 1948.

R. 16th " " 22.40 hrs.

URGENT
No. 1015

Addressed to UKDEL, New York, No. 1057.
Repeated to S. of S.

Following for Whetlock Crabs. Series.

Mr. Police Commissioner for Jerusalem

According to a report, U.N. Police the
Commission has decided to proceed immediately with the operation
of a police force for Jerusalem, using as a
basis the existing members of the existing Palestine
Police Force who are still there and willing to serve.

The Commission has decided that the number of policemen from the
existing force should be only 10. These consist mostly of
British and experienced policemen with a few former H.A.G. men;
these are to be officers and inspectors among them. Further,
none of them are now local connections would be unsuitable
for a force to be an international force. This disappointing
result is the entirely to delay in calling for volunteers
from the police, who have naturally had to make other plans.
The Commission argues that their statement in February
that they were prepared to offer employment to British Police
should have been taken upon, please point out that this was
not a request, and that the Commission has maintained in
London since then that the Commission's statement regarding
employment of Palestine officers was a statement of policy
only and not a definite offer. Ends.

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OUTWARD TELEGRAM

FROM THE SECRETARY OF STATE FOR THE COLONIES

15872/154/26

En Clair

TO PALESTINE (Gen. Sir A. Cunningham)

Sent 17th April, 1948. 15.15 hrs.

No. 1485

INDEXED

Addressed Palestine.
Repeated UNRRA, New York, BRIEF No. 120.

Your telegram No. 1013.

Police for Jerusalem.

Section A D 3 (e) of Commission's report to Assembly (Document A/532) contains following sentence. Begins. The Secretariat Advance Party has informed the Commission that some 200 British members of the Palestine Police Force would be prepared to volunteer their services after termination of Mandate if they could be assured of some permanence in their employment and the payment of their wages.
Ends.

Copy sent by

Foreign Office

Mr. D. Salfour.

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E

E 4404

3 APR 1948

Registry Number E 4404/4/31

TELEGRAM FROM
United Kingdom
Delegation
No. NEW YORK
1073

Dated

Received 7th April
in Registry 8th "Palestine Situation, Responsibility of the
Mandatory Power.

Shertok has sent a letter to Lisicky on behalf of the Jewish Agency, which has received widespread publicity in New York. The letter contains statements blaming the Mandatory power for the depletion of Jerusalem's food stocks, as a result of their indifference to the depredations of armed Arab gangs. The mandatory power has not offered to escort food convoys in Jerusalem nor has it stipulated any conditions under which such escort might be provided. Advance party of Commission has been asked to request Mandatory power to accept responsibility for food convoys.

Last Paper.

4378

References.

(Print.)

(How disposed of.)

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GCM

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P. 10

(Action
completed.)

Index

Next Paper.

4405

(Minutes.)

The Colonial Office tell me that they have received very little information from Palestine about the recent attacks on Jewish food convoys to Jerusalem. They understand that one serious difficulty has been that the Jews insisted on sending Haganah detachments with the convoys, which made it impossible for our forces to afford proper protection, since this would have involved our covering the action of Jewish forces. The Colonial Office have already sent a telegram asking for full details and they hope that this telegram from New York will expedite a reply from Jerusalem.

Meanwhile, I attach a copy of Jerusalem telegram No. 893 addressed to the B.M.E.O., which, while leaving us in the dark about exactly what the Jews are doing, shows that the Government of Palestine are determined not to allow the Arabs to cut off Jerusalem. The Colonial Office expect that Mr. Troutbeck or Mr. Broadmead will take action on this Jerusalem telegram, but would like us to instruct them to do so if no word is received by the beginning of next week. It is evident from paragraph 2 of the Jerusalem telegram that the road to Jerusalem is already a crucial spot in the Arab-Jewish conflict and this fact places the Administration in a singularly difficult position.

Pending a full account from Jerusalem, I have told the News Department, who have had a number of questions on this subject, that the Government of Palestine are of course fully conscious of their responsibilities for supplying Jerusalem, but that they cannot be expected to provide cover for Jewish forces proceeding to Jerusalem with the food convoys. Mr. Nash says that correspondents have shown understanding of this point.

News Dept.

MACB 16/4

32003 F.O.P.

9th April, 1948.

P.T.O.

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I do not think Damascus or B.M.G.O
are likely to act on the H.C.'s Del.
without instructions from us. So we
should consider whether we agree
that they should take this action.

I fear that we must ensure
that Jerusalem is fed until May
15 & that something must therefore
be said to the Arabs. The plan in
para. 2 of the H.C.'s Del. seems a
reasonable one & the Arabs should be told that
if they do not agree with it we shall have to ensure by force that convoys
get through.
ask Mr. Frommbeck to speak
to Arab representatives (who are
meeting in Cairo to-morrow)
on these lines.

B.M.G.O.
9.4

midnight
10.4.

Seen by S. J. S.
Tel. sent.

B.M.G.O.
10.4

S.P.P. Phone tel 593 7/4

S.P.P. Phone tel 953 12/4

10 Apr. 17

J. J. M. S.

Del. B.M.G.O. 285
Lyd. Damascus 168
W. Van 3995
April. 10.
8. 10. 13.

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En Clair

POLITICAL DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to the United Nations)

No. 1073

D.12.15 p.m. 7th April, 1948.

7th April, 1948.

R. 6.45 p.m., 7th April, 1948.

IMMEDIATE

No. 268 April 7th Addressed High Commissioner Jerusalem telegram repeated to Foreign Office and sent to Washington.

Following for Gurney from Fletcher-Cooke.

[Begins]

Shertok on behalf of the Jewish Agency has sent an official letter to Lisicky which has received widespread publicity here and which contains, inter alia, the following statements:

(1) "... 100,000 Jews are threatened with starvation as a result of the indifference of the mandatory government to the depredations of armed Arab gangs.. Primary responsibility for the depletion of Jerusalem's food supply must rest with the mandatory power which, despite its pledges and protestations, has utterly failed to maintain law and order on the highways".

(2) "The mandatory government has not (repeat not) offered to escort food convoys in Jerusalem nor has it stipulated any conditions under which such escort might be provided. Since November 29th the mandatory government has never (repeat never) acknowledged a duty to protect vehicles bringing food to Jerusalem".

(3) "The president of the Vaad Leumi has suggested that the advance party (i.e. of the United Nations Secretariat) use its good offices to request the mandatory power to assume responsibility of conveying supplies to Jerusalem until the termination of the mandate."

2. Grateful for fullest possible statement of the facts for communication to the Commission and if necessary to the press.

Please pass Immediate to Colonial Office and Jerusalem.

[Advance copy sent to Duty Officer Colonial Office
and copy sent to Telegraph Section Colonial Office
for repetition to Jerusalem.]

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Exln 71

4404 4 3

FROM: DIRECTOR (Re: Sir A. Cunningham)

07.00 hrs.

ANNEXED

Addressed to B.M.E., Cairo, No. 40.
 Reported to H.M. Alexander, Damascus, No. 928,
 to S. G. S.
 to Washington, No. 210 (please pass
 to U.K. Delegation No. 929).

In spite of recurring statements made here by the Jewish Agency (which are inconsistent with the line taken by them as to the success that the Jewish population of Jerusalem are enjoying through failure of the army to convey food supplies, it is clear that a serious food shortage is now making itself felt amongst the Jews of Jerusalem who are entirely dependent upon the single Jerusalem-Tel Aviv Road for their supplies. It is clearly necessary for us to take all possible steps to keep this road open until the end of the mandate, otherwise the situation in Jerusalem will rapidly become critical.

2. A plan was proposed to the Arab Higher Committee last week whereby vehicles which were carrying essential foodstuffs only and which had been searched with the assistance of the Arab police would not be attacked, but the Committee have apparently had instructions from Damascus not to agree to any such plan and to maintain their policy of attacking all Jewish transport on this road. Hopes of a peaceful arrangement with Arabians this question have now been decreased by action of Hagana in occupying Casriel and other vantage points with probable result of involving the road in a more or less continuous battle.

3. I appreciate the reluctance of the Arabs to desist from their attempts to cut off Jerusalem just when these are showing signs of success, but we clearly cannot permit this to be done while we are still here. I should be grateful if it might now be made quite clear to the Arab League, either in Cairo or Damascus, or both, that continued attacks on food convoys on this road will inevitably bring the Arabs into conflict with our forces and will not be tolerated. The decision as to whether such attacks are to be continued rests apparently with the Arab League and it had been understood that it was their wish to avoid such conflict. A serious warning (is now) given.

4. As this matter is of great importance in its bearing on our general plans for the next five weeks I should be grateful if you would let me know at once what action is taken on this telegram and with what result.

Copies sent to:

Foreign Office

Mr. J. G. B. Boith

Mr. H. Bailey

War Office (H.C.H.) - Mr. E. Bealey
- Col. M.E. Charteris

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Registry
No. E 4404

Top Secret.
Secret.
Confidential.
Restricted.
Open.

Draft. B.A.B.B.
B.M.E.O.

Telegram.

No. 285

(Date) April 12

Repeat to:—

Damascus 108

Washington 399

Jerusalem
(immediate)

Co. concur

En-Clair.
Code.
Cypher.

Distribution:—

Diplomatic

Copies to:—

(330241) W.L.1400/147 100,000 6/47 A.S. E.W.Ltd. Gp-685

NOTHING TO BE WRITTEN IN THIS MARGIN.

CYBER 72

Immediate
Confidential

15 April 1948.

Despatched 5 45 M.

Subject to confirmation from the
H.C. that this is the line he would
wish you to take is in particular that
IMMEDIATE statement in last sentence of this
tel. can be put into practice with existing military
resources you should take the following line:
Addressed to B.M.E.O. No. 285 of 10 April

April. Repeated for information to Damascus,
Washington and Jerusalem.

no 40 to you
Jerusalem telegram No. 285, repeated to
[of April 7th: food convoys to
Jerusalem].

Please discuss this question urgently with
appropriate Arab representatives. It is an
inevitable part of our responsibility as
mandatory until May 15th to see that food
supplies reach Jerusalem and we shall have to
take all necessary measures to ensure this.
We are as anxious as the Arabs to avoid serious
conflicts between our forces and the Arabs
in Palestine during the short time that we
remain responsible. Far the best way to deal
with this problem is that proposed in paragraph 2
of Jerusalem telegram under reference, and I
very much hope that the Arab Higher Committee
may be authorised to agree to a proposal on
these lines. You should leave the Arab
representatives in no doubt that if a proposal
on these lines is not accepted, we shall have
no alternative but to use force in order to see
that sufficient convoys get through.

1/2

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FROM FOREIGN OFFICE TO B.M.E.O. CAIRO.

10th April, 1948. B. 5.45 p.m. 10th April, 1948.
repeated to Damascus No. 138, Washington No. 8990,
Jerusalem (immediate).

*Addressed to E.M.L.O. No. 280 of 10th April,
repeated for information to Damascus, Washington and
Jerusalem.

Jerusalem telegram No. 40 to you [of April 7th: food convoys to Jerusalem].

Please discuss this question urgently with appropriate Arab representatives. Subject to confirmation from the High Commissioner that this is the line he would wish you to take, and in particular that statement in last sentence of this telegram can if necessary be put into practice with existing military resources you should take the following line:- It is an inevitable part of our responsibility as mandatory until May 15th to see that food supplies reach Jerusalem and we shall have to take all necessary measures to ensure this. We are as anxious as the Arabs to avoid serious conflicts between our forces and the Arabs in Palestine during the short time that we remain responsible. Far the best way to deal with this problem is that proposed in paragraph 2 of Jerusalem telegram under reference, and I very much hope that the Arab Higher Committee may be authorised to agree to a proposal on these lines. You should leave the Arab representatives in no doubt that if a proposal on these lines is not accepted, we shall have no alternative but to use force in order to see that sufficient convoys get through.

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COLONIAL OFFICE TELEGRAM

Inter
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Cyprus (O.T.P.)

4404 4 71

FROM PALESTINE (Gen. Sir A. Cunningham)

12th April, 1948.
R. 12th " " 22.05 hrs.

INDEXED

URGENT

No. 953 Confidential

Addressed to B.M.S.O. (Cairo, Egypt)
Replied to S.O. of S.
" " Washington, U.S.A.
" " Damascus, Syria

Re: Cyprus telegram 12th April 1948

I enclose herewith a copy of the report of the Cyprus Commission for the period 1st to 10th April 1948. This report should be included in the report of the Cyprus Commission for the period 11th to 20th April 1948 and should be sent to the Secretary of State for the Colonies.

It is requested that you should ensure that the report of the Cyprus Commission for the period 11th to 20th April 1948 is sent to the Secretary of State for the Colonies.

Yours faithfully

For the Secretary of State for the Colonies
Sir A. Cunningham

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E 4413 75

3 APR 1948

Registry Number: E4413/4/31

TELEGRAM FROM
United Kingdom
Delegation
No. NEW YORK
Dated 1082
Received in Registry: 7th April
8th "

Further informal meeting to discuss United States proposals.

Refers New York telegram No, 1056 dated 5th April (E4322/4/31) A further informal meeting took place morning 7th April. Ukraine deleggte was present but took no part, Gromyko did not appear. Gives texts of statements made, President (Lopez) undertook to call representatives of Arab Higher Committe and Jewish Agency in the afternoon.

Last Paper.

405

References.

(Minutes.)

The last sentence of paragraph 2 suggests that the U.S. Delegation have even now not given up hope of British military cooperation.

H. Beely 8/4

B. B. Brown
9.4

M. B.

10.4

(Print.)

(How disposed of.)

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Klerman bob off
Klerman M.I.S.
M.I. 3a
M.I. 4
a/m
Adm. / April 9.

(Action completed.)

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1/12/4

1/12/4

Next Paper.

4415

3208 F.O.P.

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Cypher/OTP

WORLD ORGANISATION DISTRIBUTION

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 1056.

D. 10.17. p.m. 5th April 1948.

5th April 1948.

R. 5.50. a.m. 6th April 1948.

Repeated to Jerusalem,
Washington.

IMMEDIATE

GIANT

CONFIDENTIAL

Addressed Foreign Office 1056 5th April repeated
for information to Jerusalem and Washington.

Following from Lawford.

My immediately preceding telegram.

Palestine.

Austin opened meeting by circulating Paper in my immediately following telegram as basis for discussion. He requested free expression of views on understanding that no Delegation would be committed as to its future position.

2. Faris Bey (Syria) made 2 or 3 general speeches on Arab position and raised following points on U.S.A. paper:-

Paragraph 2. Since termination of Trusteeship was to depend on Arabs and Jews reaching agreement as to future government of Palestine Trusteeship was likely to be permanent. He reminded M. Parodi of similar promise by General Serrail to inhabitants of Syria during Mandate.

Paragraph 8. Appeared to indicate that proposed Trusteeship was to inherit the basic provisions of the Mandate. (Austin explained that this was not so as arrangements in paragraph 8 meant "Organs of Government").

3. In reply to question by Nisot (Belgium) Austin said that in U.S.A. view (based on League of Nations Assembly Resolution of April 1946) the Mandatory Power and

/the United Nations should

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New York telegram No. 1056 to Foreign Office

-2-

the United Nations should be parties to the Trusteeship Agreement. Faris Bey said "States directly concerned" clearly included Arab States as well as the Mandatory.

4. Parodi (France) commented that if negotiations with all the Arab States were required in addition to approval of Assembly clearly agreement would not be reached by May 15th which was primary object of Trusteeship proposal. U.S.A. document formed a useful basis for discussion but it would be imprudent to secure agreement simply by leaving basic questions such as immigration, land tenure, minority safeguards etc. to be dealt with by the Governor-General. Assembly would look critically on the Trusteeship proposals and if they were insufficiently concrete the required 2/3rds majority would not be forthcoming and the previous partition decision would stand although it would be obvious that its original backing had been withdrawn. Such an outcome would be most dangerous to the authority of the General Assembly. Finally if Trusteeship were adopted without a realistic solution of detailed problems involved prestige of United Nations would be more than ever involved in resulting chaos.

5. Nisot argued that, since the Security Council had refused participation, the partition plan was in any case dead.

6. I spoke as indicated in my immediately preceding telegram. I said that His Majesty's Government did not propose to indicate a desire to place Palestine under Trusteeship that they could take no part in any joint Trusteeship of several nations and that British troops remaining after May 15th would, in no case, be available to support a policy not agreed to by both Arabs and Jews. In regard to paragraph 8 I pointed out that the administrative machine in Palestine was now in dissolution and would not be available to Trusteeship authorities as a going concern. Asked by MacNaughton (Canada) whether United Kingdom would take part in negotiations as required by Article 79 of Charter I said that I had nothing to add to this point and that question of "States directly concerned" was one for the Assembly; moreover United Kingdom would no longer be Mandatory power after May 15th.

7. Tsiwng (China) questioned whether United Kingdom had a legal right to withdraw on May 15th if United Nations had made no arrangements to take over. Fernandez (Colombia)

/said that more time was

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-3-

said that more time was required to work out means of taking over from United Kingdom. If a temporary Trusteeship was agreed upon United Kingdom should postpone withdrawal to enable details to be worked out. He reported that President of Security Council had not yet received replies from Jews or Arabs as regards truce.

8. In reply to Colombian representative I said I would, of course, report all that had been said but could hold out no (repeat no) hope that His Majesty's Government would reconsider their position in regard to termination of Mandate on May 15th.

Foreign Office please pass Important to Jerusalem
as my 261.

[Copies sent to Telegraph Section Colonial Office
for retransmission to Jerusalem.]

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OUTWARD TELEGRAM

[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on]

Cypher /OTP
E 4321/4/31
Secret

WORLD ORGANISATION DISTRIBUTION

FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to United Nations)

No. 1421
7th April, 1948

D. 1.45 p.m. 7th April, 1948

Repeated to Washington No. 3806
Jerusalem

MOST IMMEDIATE

SECRET

GIANT

Addressed to United Kingdom Delegation New York telegram No. 1421 of 7th April, repeated for information to Washington and Jerusalem.

Your telegram No. 1055 [of 5th April: Palestine].

I agree that you should clarify our position as mandatory Power in relation to Article 79 of the Charter. You should repeat the statement you have already made, that on the 15th May we shall relinquish all our rights as mandatory for Palestine including those conferred on us by Article 79. You should then say that, if the General Assembly approves a trusteeship agreement before the 15th May, His Majesty's Government will not (repeat not) make use of the "veto" which their position as mandatory might be held to confer upon them. You should however at the same time make it absolutely clear that this statement does not commit us in any way to take part in the administration or enforcement of a trusteeship or of any other settlement.

PPP

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Cypher/GTP

WORLD ORGANISATION DISTRIBUTION.

FROM NEW YORK TO FOREIGN OFFICE.

4413

(From U.K. Delegation to United Nations).

No. 1082.

D. 8.00 p.m. 7th April, 1948.

7th April, 1948.

R. 2.20 a.m. 8th April, 1948.

3 APR 1948

Repeated to Jerusalem and Washington.

IMPORTANT.

CONFIDENTIAL.

GIANT.

Addressed to F.O. telegram 1082 of April 7th, repeated for information Jerusalem and Washington.

my telegram No. 1056 and your telegram No. 1421.

Palestine.

A further informal meeting took place this morning. Ukraine representative was present but took no part. Gromyko did not appear.

2. No real initiative was shown by United States or any other delegation and meeting was left to Austin's discretion.

3. In reply to Chinese delegate who said that trusteeship depended on a minimum of co-operation between Jews and Arabs, and that there was insufficient time to secure such co-operation if Mandatory Power insisted on withdrawing on May 15th, I again emphasised impossibility of varying the withdrawal date and spoke in accordance with your telegram under reference. As regards truce I read text of High Commissioner's broadcast (Jerusalem telegram to the Colonial Office No. 866) and said I would gladly assist President of Security Council if required in giving effect to Council's resolution of April 1st.

4. President (Lopez) said that Jewish Agency had appointed Shertok to negotiate on their behalf and that a representative of Arab Higher Committee (presumably Jamal) had also replied. He undertook to summon both parties to a discussion this afternoon. He suggested that Palestine Commission might be brought into truce negotiations but meeting expressed no view.

5. Austin underlined importance of truce coming into force before May 15th which would require close collaboration between the Security Council and the Mandatory Power. He felt that a more favourable atmosphere would be created if the Commission were advised to do nothing which would tend to exacerbate feeling on either side.

/5. Responding to a

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New York telegram to F.O. No. 1082.

-1-

6. Responding to a suggestion by Lopez that problem of police force during truce period might be solved by Jews and Arabs agreeing to provide a majority of the manpower for it, Parodi (France) suggested that if truce negotiations proceeded, they might develop into consultations between the two parties for this purpose.

7. Syrian representative said that the Arabs would not break a truce, once it had been negotiated, so long as the Jews kept it and provided that partition were not proceeded with. He then raised question of assistance by designated States referred to in concluding sentence of paragraph 7 of United States document, and asked how States in question were to be chosen and whether account would be taken of wishes of inhabitants of Palestine on analogy of Article 22 paragraph 4 of the League covenant. Austin said that he would welcome views on this question and tentatively mentioned selection of States by "reference to the legal situation" as one possibility.

8. Paris Bey expressed further views reported in my immediately following telegram, on points of details in United States paper. Austin undertook to give these views careful consideration and accepted a suggestion by Lopez that reaction of Jewish Agency to United States document (which has already been published) should be obtained.

Please repeat to Jerusalem as my telegram 269.

[Advance copy sent to Telegraph Section C.O. for repetition to Jerusalem].

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10-10

PALESTINE

E 4119

3 APR 1948

Registry Number E4419/4/31

TELEGRAM FROM
United Kingdom
Delegation
No. NEW YORK
1083

Dated

Received in Registry 7th April
8th "Informal meeting discussing United States
Proposals.Refers New York telegram No, 1082 dated 7th April
(E4413/4/31) Transmits list of points made by
Syrian Delegation at informal meeting, referred to
in telegram under reference.

Last Paper.

4415

References.

(Print.)

(How disposed of.)

8. Mainson. P.
Herwar Jak Off
Peters. M.I.C.
M.I. 3a.

M104

Adams

J.M.

April 9

(Action
completed.)

S. P. M. 12/4

(Index.)

6/12/48

Next Paper.

4447

(Minutes.)

The document on which Faris Bey is
commenting is a summary of the revised version
of the American draft of a trusteeship agreement.

His comments are of great interest, as showing
the line which the Arab Delegations will probably
take in the Assembly. It seems likely that they
will accept the American draft as a basis for
discussion and will seek to amend it at three
points:

- (a) they will try to ensure that the elected
legislation, and the future dependent on it,
are not made conditional on Jewish
agreement;
- (b) they will try to delete all references to
immigration and land transfers, leaving
these to be regulated by the democratic
government;
- (c) they will try to give the trusteeship a
precise time limit, thus avoiding a Jewish
veto on the establishment of an independent
state.

H. Beeley 9/4

R. S. Brown

9.4

Mills 10.4

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Reference:-
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371/68541

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82
END

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

No. 1083
7th April, 1948.

D. 8.00 p.m. 7th April, 1948.
R. 2.50 a.m. 8th April, 1948.

Repeated to Jerusalem
Washington

4419

3 APR 1948

IMPORTANT
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Addressed to Foreign Office telegram No. 1083 of
April 7th repeated for information to Jerusalem and
Washington.

My immediately preceding telegram, paragraph 8;
Palestine.

Points raised by Syrian Delegation were as follows
(references are to paragraphs of United States paper in my
telegram No. 1057)

Paragraph 2. Some other arrangement should be made as
regards duration of trusteeship as agreement between Arabs
and Jews would never be reached.

Paragraph 4. It was unnecessary to have separate
arrangements for Jerusalem so long as trusteeship applied
to whole of Palestine.

Paragraph 7. Article 84 should not be invoked as it
related only to "strategic areas". (Austin contested this but
agreed to omit reference). Last two sentences referring to
assistance in maintenance of security by designated States
should be deleted, likewise paragraph 11. Arrangements
for such assistance should be those specified in the Charter.
References to the United Nations and to Trusteeship Council
in paragraph 3 were sufficient.

Paragraph 9. This was unnecessary. Questions of
immigration and land purchases should be left to be dealt with
by the proposed Government of Palestine.

Paragraph 12. Governor-General's salary should be paid
from United Nations Funds on analogy of Trieste governorship.

Paragraph 14. The Arabs would have no objections to
any reasonable safeguards for the Holy Places.

Please repeat to Jerusalem as my telegram No. 270.

[Copy sent to Colonial Office for repetition to
Jerusalem]

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